



# ALA Washington Newsletter

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- Attachments: 1) House and Senate Cosponsors of Commemorative Resolutions  
 2) Status of Legislation Chart dated December 15, 1988  
 3) Presidential Proclamation, Year of the Young Reader, 1989

Congressional Schedule for 1989

The first session of the 101st Congress will convene on January 3, 1989. President Reagan's final budget will be submitted to Congress on January 9, although Congress will be out of session, practically speaking, until after the inauguration of President-elect Bush on January 20. Recess periods for the House and Senate, as currently scheduled, are as follows:

House

- January 5-18
- February 11-20
- March 24-April 2
- May 26-29
- July 1-9
- August 5-September 5
- October 6, target adjournment date

Senate

- January 5-20
- February 13-17
- March 20-31
- April 24-28
- May 22-30
- June 26-July 7
- August 7-September 5
- No adjournment date targeted yet

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NCLIS and ED OERI Recess Appointments

President Reagan made a series of recess appointments on December 22. Such appointments may stand through the 1989 congressional session unless confirmed by the Senate for a longer period of time or changed by incoming President Bush. Appointments included Patricia Mayes Hines to be Assistant Secretary for Educational Research and Improvement, Department of Education, to succeed Chester E. Finn, Jr.

Also included are four appointments to the National Commission on Libraries and Information Science: Elinor H. Swaim, for the remainder of the term expiring July 19, 1989, to succeed Patricia Barbour who resigned; Charles E. Reid to succeed Bessie Moore; and reappointments Wanda L. Forbes and Margaret Phelan.

WHCLIS II

The National Commission on Libraries and Information Science announced recently its eight appointments to the Advisory Committee on the White House Conference on Library and Information Services. They are Daniel Carter and Daniel Casey, members of NCLIS; Margaret Chisholm, ALA Immediate Past President; Jerry Junkins of Texas Instruments; Carmencita Leon, member of WHCLIST from Puerto Rico; Hugh Mahoney, Office of the County Executive, Mineola, N.Y.; Jerald Newman, NCLIS Chair; and Kenneth Tomlinson of Reader's Digest and former NCLIS Chair.

Members named earlier include Senate appointees Joan Reeves, Rebecca Ann Floyd, and Richard Ackeroyd, Jr.; House appointees Virginia Young, Nelwyn Murphy, Reps. William Ford, Major Owens, and Pat Williams. Remaining appointments include two more from the Senate and ten from the White House.

Commemorative Resolutions

Summarized below is the disposition of three resolutions relating to libraries, books, and reading. Final lists of House and Senate cosponsors of the three measures are attached to this newsletter.

Year of the Young Reader. S.J.Res. 315, designating 1989 as The Year of the Young Reader, was passed by voice vote in the House on October 21 and signed into law on November 15 (now PL 100-662). Rep. Mary Rose Oakar (D-OH), the sponsor of the House companion measure (H.J.Res. 565), noted that The Year of the Young Reader is a joint effort of the Center for the Book and the Children's Literature Center in the Library of Congress. She said the theme will be used by state centers for the book, and by ALA and other groups. H.J.Res. 565 developed a total of 136 cosponsors. S.J.Res. 315 was introduced by Sen. Dennis DeConcini (D-AZ); with a total of 54 cosponsors, it passed the Senate by voice vote on July 26.

At a December 5 White House ceremony attended by ALA President-elect Patricia Berger, President Reagan issued Proclamation 5920 calling upon parents, educators, librarians, publishers, and others to observe The Year of the Young Reader. The text of the proclamation is attached to this newsletter.

National Book Week. Legislation (S.J.Res. 342) to designate the week of November 28 through December 5, 1988, as National Book Week was passed by voice vote in the House on October 21 and in the Senate on July 26. The President signed the measure into law on November 7 (now PL 100-635). S.J.Res. 342, introduced by Sen. Daniel Moynihan (D-NY), attracted a total of 58 cosponsors. The House companion measure, H.J.Res. 595, was introduced by Rep. Bill Green (R-NY) and had a total of 152 cosponsors.

On November 23, President Reagan issued Proclamation 5914 (November 29 Federal Register, p. 48237) calling on all Americans to observe National Book Week. He said in part:

...the printed word is an implacable enemy of tyranny, whether that tyranny comes in the form of official censorship by government or fashionable neglect by academia. In every society, the goals of education must include such a wide experience of the best books that intellectual independence and critical thinking become the natural assets of each citizen.

Our free society, then, must prize its libraries just as it values its liberties....Technological change and specialized publications--electronic books, braille and large-print media for the visually impaired, recorded books and other forms--have greatly increased the accessibility of all kinds of literature. Promoting even broader dissemination of book learning, including efforts to achieve 100 percent literacy in our Nation, is the proper concern of all Americans.

Library Card Sign-Up. Legislation to designate September 1988 as National Library Card Sign-Up Month was passed by the Senate by voice vote on July 26. However, by the time the House acted on related commemorative measures (see above) on October 21, the month of September had gone by, and so no House action was taken. S.J.Res. 298, introduced by Sen. Alfonse D'Amato (R-NY), attracted a total of 56 cosponsors. The House companion measure, H.J.Res. 549, was introduced by Rep. Major Owens (D-NY); it had a total of 94 cosponsors.

#### Child Protection and Obscenity Enforcement Act

A revised Child Protection and Obscenity Enforcement Act was included in a bipartisan package of amendments to the Senate version of the Anti-Drug Abuse Act, which was passed by the Senate on October 14 and given final congressional approval in the last hours of the session on October 22. The omnibus drug bill, HR 5210, was signed into law on November 18 and is now PL 100-690.

According to the November Memorandum from the ALA Office of Intellectual Freedom, the modified Child Protection and Obscenity Enforcement Act is less draconian than the original S. 2033 as introduced by Sen. Strom Thurmond (R-SC). However, OIF says it is also far from a model of clarity, and contains internal inconsistencies which are sure to perpetuate confusion in the future. Specifically, the crime of knowing receipt or possession, with the intent to distribute, obscene books and other materials, sold or transferred in interstate commerce, is limited to persons "engaged in the business" of selling or transferring such books and materials. Unfortunately, the definition of "engaged in the business" is so broad that it may encompass innocent booksellers and, indeed, anyone who may have come in possession of two copies of a publication later determined to be obscene.

The bill does not define obscenity. It was modified, however, to make a local ruling of obscenity applicable only to the jurisdiction in which the ruling was made. This avoids the problem of a national standard of obscenity being set by one community, simply by being the first community to rule on any particular publication or article.

Civil forfeiture provisions were removed from the bill, and criminal forfeiture provisions were narrowed, so that materials protected by the First Amendment could not be forfeited unless they were used to commit or promote a violation of the

statute. The decision of what property will be forfeited is left to the presiding judge's discretion.

The final Congressional Record of the session, dated November 10 but not available until December 5, contains extensive comments on the Child Protection and Obscenity Enforcement Act provisions by Senate Judiciary Committee Chairman Joseph Biden (D-DE) and House Crime Subcommittee Chairman William Hughes (D-NJ). These comments, intended as legislative history, are being analyzed by ALA's Office of Intellectual Freedom.

The amended S. 2033 was also passed separately by the Senate on October 14 by voice vote. On September 28, the Senate adopted by 97-0 a slightly different revised version of S. 2033, offered by Sen. Thurmond as an amendment to the then pending Parental and Medical Leave Act. However, that bill, S. 2488, was dropped from the Senate agenda after a motion to close off debate failed.

#### Contracting Out Federal Libraries

Office of Management and Budget contracting-out procedures implemented through OMB Circular A-76, "Performance of Commercial Activities," were revised in September 1988 (see October 14 Federal Register, pp. 40370-75). When conducting cost comparison studies, an agency must now include the retirement cost factors, the miscellaneous fringe benefit cost factor for federal employees, the tax rates used for commercial firms, and the federal pay raise assumptions for 1989 through 1993. The additional calculation of Social Security and thrift plans, which were previously excluded from contractors' costs, could make the difference in the retention of some libraries in the federal sector for government performance. The change was the result of an amendment, signed into law on July 13, 1988 (PL 100-366), to the Federal Employees Retirement Act of 1986.

The October 14 FR notice cited above also deleted the requirement for agencies to publish their schedules for conducting cost comparison studies in the Commerce Business Daily and the Federal Register. Executive Order 12615 signed in November 1987 requires OMB to publish the schedules for public review. OMB will publish the schedules not later than 30 days before the start of each fiscal year in both publications. OMB accepted ALA Washington Office Director Eileen Cooke's request to explicitly state its intention to continue publication of the cost comparison schedules in the CBD and FR. Cooke had responded by letter to OMB's request for public comment on this revision in the August 23 FR, pp. 32128-32.

The libraries of the Department of Education, Department of Interior, the General Services Administration, and the Immigration and Naturalization Service are all currently under A-76 reviews and experiencing staff cutbacks. When an A-76 review begins, a hiring freeze usually occurs as well. A provision in the A-76 process states that activities with staffs of fewer than ten persons are exempt from the formal review process and can be contracted out immediately. The status of the library of the Department of Health and Human Services shows how this provision can effect federal library employment. Five years ago, when the library last underwent review, it was able to retain library services in-house. At that time, it was recommended that the staffing level should be 13 persons. Through attrition and elimination of positions, only two people currently operate the HHS library. Since the staffing level is under ten, the library is a prime candidate for contracting out without an A-76 review.

The National Institute of Standards and Technology Authorization Act for FY 1989 (PL 100-519) designated the NIST Research Information Center as a governmental activity, a first as far as is known.

### Public Printer

Public Printer Ralph E. Kennickell, Jr., left the Government Printing Office in November to become Executive Director of the Graphic Arts Technical Foundation in Pittsburgh. Joseph Jenifer, Deputy Public Printer, has been named acting Public Printer pending nomination of a replacement for Kennickell by the President. The post requires confirmation by the Senate.

### Census Bill

On November 8, the President vetoed HR 4432, to require the specific listing of Asian Americans and Pacific Islanders in the race question for the 1990 Decennial Census. It was vetoed on the grounds that the question required by the legislation has been found to be less accurate than the one the Census Bureau plans to use in 1990. The bill also required certain questions about plumbing, heating, and cooling facilities in housing units as part of the 1990 census. In a statement, the President said the questions "would not produce data sufficiently useful to justify their inclusion" and would "increase administrative costs and add to the paperwork burden imposed on the public by the census."

### Pay Equity

The House, for the third time in recent years, passed a measure providing for a pay equity study of the federal wage and classification system. The Senate, for the first time, came close to a vote, but the legislation did not achieve final passage. On September 29, the House passed HR 387 by a vote of 302-98, after a couple of days of often heated discussion and the rejection of a series of amendments to the bill. Rep. Richard Arme (R-TX), in expressing doubt as to the objectivity of job content analysis, noted: "In Minnesota, librarians were valued 30 percent more highly than in Vermont. In Vermont, librarians were valued 20 percent more highly than Iowa." (September 29 Congressional Record, p. H8991)

A revised version of the comparable Senate bill, S. 552, was offered as an amendment to a bill (the Technical Corrections Act of 1988, S. 2238) making technical and other corrections to the Tax Reform Act of 1986, but was eventually withdrawn in the interest of moving the tax bill forward. The amendment was offered on October 7 by Sens. Alan Cranston (D-CA), Daniel Evans (R-WA) and David Durenberger (R-MN). Sen. Evans forced a vote on the issue by moving to table the amendment and asking those who supported S. 552 to vote no. The vote was 14-72 against tabling. However, Sen. Cranston had agreed to withdraw the amendment in the face of Administration opposition and a possible veto of the tax bill, if it contained the pay equity study.

### Taxation

Charitable Contributions. In June, IRS Commissioner Lawrence Gibbs mailed to 400,000 charitable organizations a memorandum (IRS Publication 1391) outlining current tax laws that require donors to deduct from their taxable income only the amount of their charitable contributions minus whatever substantial benefits (such as a dinner, book, other premiums) they receive in exchange for making a contribution. The memorandum expresses the hope of the IRS that nonprofit organizations will take steps to inform donors of the extent to which a contribution may or may not be deductible.

While the memorandum raises several questions that may make it difficult for some groups to comply, it nonetheless sends a clear message that the IRS hopes that nonprofits will respond with a good faith effort to inform donors. At an Independent

Sector session on the subject on October 5, Assistant Commissioner Robert Brauer indicated that in the absence of evidence of a positive response from nonprofits, the IRS would consider going to Congress for legislation that could impose penalties on charities for noncompliance. Congress has indicated an interest in this matter. The Budget Reconciliation Act of 1987 included the following language:

...the Committee anticipates that the Internal Revenue Service will monitor the extent to which taxpayers are being furnished accurate and sufficient information by charitable organizations as to the nondeductibility of payments to such organizations, where benefits or privileges are received in return, so that taxpayers can correctly compute their Federal income tax liability. The Committee also anticipates that groups representing the charitable community will further educate their members as to the applicable tax rules and provide guidance as to how charities can provide appropriate information in this regard.

The IRS will conduct a special audit campaign on this matter next year which will randomly target nonprofit groups. In addition, IRS will also audit those groups that come to their attention as possibly misleading--or not properly informing--their donors about deductibility. (Source: Independent Sector's Government Relations Info and Action, November 3, 1988)

The Supreme Court, in a sweeping decision on June 29, 1988 (Riley v. National Federation of the Blind of North Carolina), clarified and expanded first amendment protection for solicitation by nonprofit organizations and the right to utilize professional fund raisers. In brief, the Court (1) removed any lingering doubts about whether government may limit charities' fund-raising expenses (it may not); (2) prohibited compelled point-of-solicitation disclosure of fund-raising costs; and (3) required that any licensing of professional fund raisers must be expeditious with provision for prompt judicial review. (Source: Independent Sector's Government Relations Info and Action, November 3, 1988)

Technical Corrections. On the last day of the session, October 21, Congress gave final approval to HR 4333, the Technical and Miscellaneous Revenue Act, a lengthy tax bill designed to correct errors in the Tax Reform Act of 1986, and containing other provisions as well. The President signed the measure into law (now PL 100-647) on November 10.

Tax-free education assistance provided by employers, which had expired after the 1987 tax year, was extended through 1988. Undergraduates will continue to be eligible for up to \$5,250 in 1988 tuition benefits, but such benefits are not available to graduate students pursuing law, business, medical, or similar advanced academic or professional degrees. However, the rule permitting tuition reduction benefits paid to graduate teaching and research assistants to be excluded from taxable income is made permanent.

The 1986 tax reform law required employers to offer comparable retirement benefits to all employees and not to discriminate against low-paid employees. The corrections bill excludes student workers, and part-time employees who work less than 20 hours per week from these nondiscrimination rules, which are also clarified in other respects.

The 1986 law also imposed uniform capitalization rules on authors, photographers, artists, and others who incur expenses in producing creative properties. Estimating the future income from creative works is difficult, and the requirement caused excessive recordkeeping. After protests from the creative

community, the IRS provided an elective simplified method for deducting such business expenses. PL 100-647 completely repeals the uniform capitalization rules for freelance authors, photographers, and artists, and makes the repeal retroactive.

Unrelated Business Income Tax (UBIT). A proposal to tax a number of income-producing activities of nonprofit organizations failed to move out of the House Ways and Means Oversight Subcommittee before the session ended because of lack of concensus. The subcommittee's draft report remained controversial, although it did respond to a number of concerns raised by the nonprofit community, whose efforts on the issue have been led by Independent Sector. Primarily, the draft reaffirmed the "substantially related" and "regularly carried on" tests for determining the tax treatment of nonprofit activities.

Tax-exempt organizations pay the unrelated business income tax on the profits of any operations not "substantially related" to the primary mission of the organization. The subcommittee previously held a series of hearings and discussed various options for revision of UBIT. Many business groups, particularly small business, have complained that they are at a disadvantage in competing with not-for-profit organizations. The House subcommittee intends to complete its review of the UBIT issue and send recommendations to the full committee for action early in the next Congress.

In a letter to IRS Commissioner Lawrence Gibbs, leading members of the House Ways and Means Committee, including Chairman Rostenkowski (D-IL), Oversight Subcommittee Chairman Pickle (D-TX), Reps. Archer (R-TX) and Schulze (R-PA), urged IRS to proceed now to collect improved UBIT information from nonprofit groups. They asked that the information be available no later than for tax year 1989. In a letter of response, the IRS said it was drafting a new schedule to be added to the annual information returns filed by exempt organizations (Forms 990 and 990-PF). The added information (not to be required before the 1989 tax year) would provide detailed information about each revenue source. To offset the aggregate reporting burden increase, IRS also plans adoption of a shortened Form 990-EZ for smaller organizations, although "smaller" was not defined.

This development is consistent with the position of the Independent Sector which had urged that IRS move now to obtain information regarding the extent to which nonprofits are accurately reporting their unrelated business income. Independent Sector felt that further action by Congress should await the new IRS data which will provide information regarding whether--or the extent to which--there is a problem with reporting of UBIT by nonprofits.

#### OMB Draft Electronic Dissemination Policy

In a December 28 "Advance Notice of Further Policy Development on Dissemination of Information," the Office of Management and Budget solicits public comment in the development of policy concerning the dissemination, particularly electronic dissemination, of information by executive branch agencies. The proposed policy, to be published in the January 4 Federal Register, pp. 214-220, would incorporate OMB Circular A-3, Government Publications, and would itself be incorporated in final form into OMB Circular A-130, Management of Federal Information Resources. Comments are due March 6. Further information: J. Timothy Sprehe, Office of Information and Regulatory Affairs, Rm. 3235, New EOB, OMB, Washington, DC 20503 (202/395-4814).

#### Lobbying Regulations for Nonprofits

The Internal Revenue Service published proposed regulations in the December 23 Federal Register, pp. 51826-45, on lobbying by public charities, nonprofit

organizations, and private foundations. A public hearing is scheduled for April 3, 1989, at 10:00 a.m., continuing if necessary on April 4 at the same time. Written comments and/or requests to appear (with an outline of comments to be presented) must be received by March 23. For further information: Jerome P. Walsh Skelly, Office of Assistant Chief Counsel (Employee Benefits & Exempt Organizations), IRS, 1111 Constitution Ave., NW, Washington, DC 20224, Attention: CC:CORP:T:R (EE-154-78), telephone 202/535-3818 (not a toll-free call). The ALA Washington Office would be interested in receiving reaction to the proposed regs. Organizations such as Independent Sector which have been following this issue are cautiously optimistic that the proposal is a major improvement over the draft issued two years ago.

#### Grant Deadlines and Regulations

NEH Challenge Grants. The National Endowment for the Humanities announced on December 15 the challenge grant awards. Library awardees include Los Angeles Public Library, Saint Leo College (Fla.), Augustana College (Ill.), Xavier University (La.), Boston College, Brandeis University, Kalamazoo College, University of Missouri, Ohio University, University of Oregon, University of South Carolina at Spartanburg, Dallas Institute of Humanities and Culture, Prairie View A&M University (Tex.), and Milwaukee Public Library. First-time grantees must raise three nonfederal dollars for each NEH dollar; second-time grants require a four-to-one ratio. Matching money must come from new sources or represent increased contributions by existing donors, usually over a four-year fund-raising campaign. Next deadline is May 1, 1989. Further information: Harold Cannon, 202/786-0361.

Presidential Records Act, National Archives and Records Administration, final rule. See the December 15 Federal Register, pp. 50404-07. Further information: Gary Brooks or Christopher Runkel, 202/523-3618.

Drug-Free Schools and Communities Program, Dept. of Education. Grants to state and local educational agencies, higher education institutions, and nonprofit agencies and organizations for drug and alcohol abuse education and prevention activities. Deadlines January 23 and February 6. See the December 15 Federal Register, pp. 50443-44. Further information: 202/732-4599.

OMB Circular A-87, Cost Principles for State and Local Governments. Deadline for comments on proposed revision extended to January 27. See the December 14 Federal Register, p. 50371 for the extension, and the October 14 FR, pp. 40352-67, for the proposed revision. Further information: Palmer Marcantonio, 202/395-3993.

Administration on Aging, discretionary grants authorized by Older Americans Act. Application deadline March 17. See the December 13 Federal Register, pp. 50164-88 (with correction, December 16 FR, p. 50575). Further information: 202/245-0441.

Minority Health Education, Public Health Service. Proposed regulations for grants to health professions schools for Centers for Excellence in education for minority individuals. One of the six eligible purposes (three of which must be included in each project): "Provide improved access to the library and information resources of [the] school." Comments due February 7. See the December 9 Federal Register, pp. 49690-93. Further information: Clay Simpson, 301/443-2100.

Math-Science Education Program of grants to states to strengthen el/sec education, Dept. of Education, proposed regulations. Libraries are specifically included in the definition of nonprofit organizations that are eligible to receive technical assistance, and to carry out training and instruction activities in

cooperation with local educational agencies or institutions of higher education. Comments due February 6. See the December 6 Federal Register, pp. 49280-85.

Electronic Records Management, National Archives and Records Administration/General Services Administration. Proposed regulations to establish governmentwide policies and procedures concerning federal electronic records. Would mandate procedures to manage electronic records, to follow legal requirements for disposition, and to provide for selection and maintenance of electronic storage devices. Comments due February 3. See the December 5 Federal Register, pp. 48936-39 and p. 48947, and December 27 FR, p. 522202. Further information: Adrienne Thomas or Nancy Allard at NARA, 202/523-3214; R. Stewart Randall or Carolyn Thomas at GSA, 202/566-0194.

Administrative and Audit Procedure Changes, Dept. of Education, proposed rulemaking. These amendments to the General Education Provisions Act contain standards and procedures relating to the newly authorized Office of Administrative Law Judges as well as specific rules that apply to hearings for the recovery of funds by the Department. Comments due January 31. See the December 2 Federal Register, pp. 48866-74. Further information: Barry Stevens, 202/732-2730.

Dept. of Defense, Federal Acquisition Regulation (FAR) supplement covering patents, technical data, and copyrights. Interim rule; comments were due November 28. See the October 28 Federal Register, pp. 43698-718 (plus corrections in November 7 FR, p. 44975, and December 15 FR, pp. 50410-20 [especially p. 50416]). Further information: Charles Lloyd, 202/697-7266.

Fund for the Improvement of Postsecondary Education (FIPSE), Dept. of Education, invitation to apply for new awards under a targeted competition. Applications must propose to support efforts by postsecondary educational practitioners to improve or contribute to knowledge about postsecondary education, by producing a document or other product, or by engaging in an activity designed to share the practitioner's knowledge with others. Deadline January 31. See the November 15 Federal Register, pp. 45955-56. Further information: Brian Lekander, 202/732-5750.

Indian Education Programs, Dept. of Education, proposed rulemakings. Indian Education general provisions and regulations for the discretionary grant programs and the formula grant program are updated to include changes made by the Indian Education Act of 1988. Changes include a new gifted and talented program, amended definitions, clarified requirements for applicants' Indian student counts, and, in some circumstances, inclusion of schools operated by the Bureau of Indian Affairs as eligible applicants. Comments due January 17. See the November 16 Federal Register, pp. 46404-14. Further information: Sylvia Wright, 202/732-1938.

Educational Research Grant Program Field-Initiated Studies, Dept. of Education, invitation to apply. Grants support field-initiated studies designed to advance educational theory and practice. Deadline March 3. See the November 16 Federal Register, p. 46110. Further information: Delores Monroe, 202/357-6223.

Teacher/Librarian Student Loan Cancellations. Under the National Defense, National Direct and Perkins Loan Programs, a borrower may have a portion of his or her loan cancelled if the borrower is employed as a full-time teacher or librarian for a complete academic year in a selected elementary or secondary school having a high concentration of students from low-income families. The 1988-89 Directory of Designated Low-Income Schools, listing the schools in which an employee may qualify for cancellation benefits, is available at institutions of higher education participating in the Perkins Loan Program, as well as the state and U.S. Departments of Education. See the November 21 Federal Register, p. 46920. Further information: Ronald Allen, 202/732-3730.

House Cosponsors of Commemorative Resolutions

S.J. Res. 315, designating 1989 as The Year of the Young Reader, and S.J. Res. 342, designating November 28, 1988, through December 5, 1988, as National Book Week, were passed by voice vote in the Senate on July 26 and in the House on October 21. The two resolutions have been signed into law by the President as PL 100-662 (S.J. Res. 315) and PL 100-635 (S.J. Res. 342). Below is the final list of House cosponsors for these two measures as well as the resolution designating September 1988 as National Library Card Sign-up Month, which was passed by voice vote in the Senate on July 26, but did not receive House action.

- 1 - Cosponsor of H.J. Res. 549 (S.J. Res. 298) designating September 1988 as National Library Card Sign-Up Month, introduced by Rep. Major Owens (D-NY)
  - 2 - Cosponsor of H.J. Res. 565 (S.J. Res. 315) designating 1989 as The Year of the Young Reader, introduced by Rep. Mary Rose Oakar (D-OH)
  - 3 - Cosponsor of H.J. Res. 595 (S.J. Res. 342) designating November 28, 1988, through December 5, 1988, as National Book Week, introduced by Rep. Bill Green (R-NY)
- Members with no numbers after their names are cosponsoring all three resolutions.  
D - Democrat; R - Republican

| State | House Cosponsors of Commemorative Resolutions  |
|-------|--|
| AL    | Bevill (D); Callahan (R); Dickinson (R) [1,2]; Erdreich (D); Flippo (D)  |
| AK    | Young (R) [3]  |
| AZ    | Rhodes (R) [1,2]; Udall (D) [2]  |
| AR    | Hammerschmidt (R) [2,3]; Robinson (D)  |
| CA    | Anderson (D); Berman (D) [2,3]; Boxer (D); Brown (D) [3]; Coelho (D) [3]; Dellums (D) [1,2]; Dixon (D) [3]; Dornan (R) [2]; Dymally (D) [2]; Fazio (D); Lagomarsino (R) [2,3]; Lantos (D); Lehman (D) [2]; Levine (D) [1,2]; Lewis (R) [3]; Lungren (R) [2,3]; Martinez (D) [2,3]; Matsui (D) [2]; Packard (R) [1]; Pannetta (D) [3]; Pashayan (R) [3]; Pelosi (D) [2,3]; Waxman (D) [2,3] |
| CO    | Brown (R) [2,3]; Campbell (D) [2,3]; Schaefer (R) [1,2]; Skaggs (D) [1]  |
| CT    | Johnson (R) [1,2]; Kennelly (D) [2]; Morrison (D) [2,3]  |
| DE    | Carper (D) [3]   |
| DC    | Fauntroy (D) [1,2]   |
| FL    | Bennett (D) [3]; Fascell (D) [3]; Hutto (D) [1,2]; Mack (R) [3]; MacKay (D) [3]; Shaw (R); Smith (D) [1]; Young (R) [2,3]  |
| GA    | Darden (D) [3]; Hatcher (D); Jenkins (D) [3]; Lewis (D) [3]  |
| HI    | Akaka (D) [3]  |
| ID    |  |
| IL    | Annunzio (D) [1,2]; Bruce (D) [2,3]; Collins (D); Davis (R) [2,3]; Durbin (D) [2]; Evans (D) [2,3]; Fawell (R) [1,3]; Gray (D) [2,3]; Hyde (R) [3]; Lipinski (D) [2,3]; Martin (R) [1,2]; Yates (D) [2,3]  |
| IN    | Jacobs (D) [2]; Jontz (D) [2,3]; McCloskey (D) [2,3]; Sharp (D) [1,2]  |
| IA    | Grandy (R) [2]; Smith (D) [2,3]  |
| KS    | Meyers (R) [2,3]; Roberts (R) [1,2]; Slattery (D) [1,2]  |
| KY    | Mazzoli (D) [1]; Perkins (D) [3]; Rogers (R) [3]   |
| LA    | Hayes (D) [2]; Holloway (R) [2,3]; Tauzin (D) [2,3]  |
| ME    | Brennan (D) [2,3]  |

(over)

| State | House Cosponsors of Commemorative Resolutions  |
|-------|--|
| MD    | Bentley (R); Cardin (D) [1,2]; Dyson (D) [1]; Hoyer (D) [3]; McMillen (D) [2,3]; Morella (R)   |
| MA    | Atkins (D) [2,3]; Boland (D) [3]; Conte (R) [3]; Mavroules (D) [1]; Moakley (D) [1]  |
| MI    | Bonior (D) [2]; Broomfield (R) [1,2]; Conyers (D) [3]; Davis (R) [1]; Dingell (D) [3]; Kildee (D) [3]; Levin (D); Traxler (D) [3]; Wolpe (D) [2,3]   |
| MN    | Frenzel (R) [2,3]; Oberstar (D) [1]; Sikorski (D) [2]; Vento (D)   |
| MS    | Dowdy (D) [1,3]; Espy (D) [1,3]; Montgomery (D) [1]  |
| MO    | Buechner (R) [2,3]; Clay (D) [1,3]; Coleman (R) [3]; Emerson (R); Skelton (D); Volkmer (D); Wheat (D) [1,2]  |
| MT    |  |
| NE    | Daub (R) [3]   |
| NV    | Vucanovich (R) [3]   |
| NH    | Gregg (R) [1,3]; Smith (R) [2]   |
| NJ    | Courter (R) [1]; Dwyer (D) [2,3]; Florio (D) [1,3]; Guarini (D) [3]; Hughes (D); Rodino (D) [3]; Roe (D)   |
| NM    |  |
| NY    | Ackerman (D); Biaggi (D) [1,3]; Fish (R) [3]; Garcia (D) [3]; Gilman (R) [1,2]; Green (R) [3]; Horton (R); McGrath (R) [1]; Manton (D) [3]; Martin (R) [1,3]; Mrazek (D) [3]; Owens (D); Rangel (D) [2,3]; Scheuer (D) [1,3]; Slaughter (D) [3]; Solarz (D) [1,3]; Soloman (R) [3]; Weiss (D) [1,3]; Wortley (R) [2,3] |
| NC    | Coble (R) [2,3]; Hefner (D) [1]; Lancaster (D); Neal (D) [1]; Price (D) [2]; Rose (D) [1]; Valentine (D) [2,3]   |
| ND    |  |
| OH    | Applegate (D) [2]; DeWine (R); Hall (D) [1,3]; Kaptur (D); Kasich (R) [2]; Luken (D) [2]; McEwen (R); Oaker (D) [2,3]; Oxley (R) [2,3]; Regula (R) [2]; Sawyer (D) [3]; Traficant (D) [1,2]  |
| OK    | Edwards (R); Synar (D); Watkins (D) [2,3]  |
| OR    | DeFazio (D); Wyden (D) [2,3]   |
| PA    | Borski (D); Clinger (R) [2,3]; Foglietta (D) [2,3]; Goodling (R); Gray (D) [2,3]; Kanjorski (D) [2,3]; Kolter (D) [1,2]; Kostmayer (D); McDade (R) [1,3]; Murphy (D) [3]; Walgren (D) [3]; Walker (R) [2]; Weldon (R) [3]; Yatron (D) [2,3]  |
| PR    | Fuster (D) [2,3]   |
| RI    |  |
| SC    | Derrick (D) [1,2]; Patterson (D) [3]; Ravenel (R) [3]; Spence (R) [2,3]; Spratt (D) [3]; Tallon (D) [1,3]  |
| SD    |  |
| TN    | Clement (D) [3]; Cooper (D) [2]; Gordon (D) [2]; Jones (D) [1,2]; Lloyd (D) [1,2]; Quillen (R) [3]   |
| TX    | Andrews (D) [3]; Bartlett (R) [1,2]; Bryant (D) [1,2]; Chapman (D) [1,2]; de la Garza (D); Frost (D); Gonzalez (D) [1,2]; Leland (D) [2]; Wilson (D) [3]   |
| UT    |  |
| VT    |  |
| VA    | Bliley (R) [2,3]; Boucher (D) [1,3]; Parris (R) [2]; Wolf (R) [3]  |
| VI    | de Lugo (D) [2]  |
| WA    | Foley (D) [1,2]; Lowry (D) [1]; Swift (D) [2]  |
| WV    | Mollohan (D) [3]; Rahall (D) [2,3]; Wise (D) [3]   |
| WI    | Gunderson (R) [3]; Kastenmeier (D) [2,3]; Petri (R) [1,2]; Roth (R) [3]  |
| WY    |  |

Senate Cosponsors of Commemorative Resolutions

S.J. Res. 315, designating 1989 as The Year of the Young Reader, and S.J. Res. 342, designating November 28, 1988, through December 5, 1988, as National Book Week, were passed by voice vote in the Senate on July 26 and in the House on October 21. The two resolutions have been signed into law by the President as PL 100-662 (S.J. Res. 315) and PL 100-635 (S.J. Res. 342). Below is the final list of House cosponsors for these two measures as well as the resolution designating September 1988 as National Library Card Sign-up Month, which was passed by voice vote in the Senate on July 26, but did not receive House action.

- 1 - Cosponsor of S.J. Res. 298 designating September 1988 as National Library Card Sign-Up Month, introduced by Sen. Alfonse D'Amato (R-NY)
  - 2 - Cosponsor of S.J. Res. 315 designating 1989 as The Year of the Young Reader, introduced by Sen. Dennis DeConcini (D-AZ)
  - 3 - Cosponsor of S.J. Res. 342 designating November 28, 1988, through December 5, 1988, as National Book Week, introduced by Sen. Daniel Moynihan (D-NY)
- Members with no numbers after their names are cosponsoring all three resolutions.  
D - Democrat; R - Republican

Senate Cosponsors of Commemorative Resolutions

| State |                                  | State |                                |
|-------|----------------------------------|-------|--------------------------------|
| AL    | Heflin(D)[1,2]; Shelby(D)[1,3]   | MT    | Melcher(D)[1,2]                |
| AK    | Stevens(R); Murkowski(R)[2]      | NE    | Exon(D)[1,3]; Karnes(R)[1]     |
| AZ    | DeConcini(D); McCain(R)[2,3]     | NV    | Hecht(R)[3]; Reid(D)[2,3]      |
| AR    | Bumpers(D)[3]; Pryor(D)[1,3]     | NH    |                                |
| CA    | Cranston(D)[2,3]; Wilson(R)      | NJ    | Bradley(D)[1,2]; Lautenberg(D) |
| CO    | Wirth(D)                         | NM    | Domenici(R)[1]                 |
| CT    | Weicker(R)[1,3]; Dodd(D)         | NY    | Moynihan(D); D'Amato(R)        |
| DE    | Roth(R)[1,3]                     | NC    | Helms(R)[3]                    |
| FL    | Chiles(D)                        | ND    | Burdick(D); Conrad(D)          |
| GA    | Nunn(D); Fowler(D)[1]            | OH    |                                |
| HI    | Inouye(D); Matsunaga(D)          | OK    | Boren(D); Nickles(R)[2,3]      |
| ID    | McClure(R); Symms(R)[1,3]        | OR    | Hatfield(R)[2]; Packwood(R)[2] |
| IL    | Dixon(D); Simon(D)[2]            | PA    |                                |
| IN    | Lugar(R); Quayle(R)[2]           | RI    | Pell(D); Chafee(R)[2]          |
| IA    | Grassley(R)[1,2]                 | SC    | Thurmond(R)[1,3]               |
| KS    | Dole(R); Kassebaum(R)[1,2]       | SD    | Pressler(R)[2]                 |
| KY    | Ford(D)[3]                       | TN    | Sasser(D)[3]; Gore(D)          |
| LA    | Johnston(D); Breaux(D)[1,3]      | TX    | Bentsen(D); Gramm(R)[2]        |
| ME    | Mitchell(D)                      | UT    | Garn(R)[3]; Hatch(R)           |
| MD    | Sarbanes(D)[2]; Mikulski(D)[2,3] | VT    | Stafford(R)                    |
| MA    | Kennedy(D)[1]; Kerry(D)[1,3]     | VA    | Warner(R)[3]; Tribble(R)       |
| MI    | Riegle(D); Levin(D)[2,3]         | WA    | Adams(D)                       |
| MN    | Durenberger(R); Boschwitz(R)[2]  | WV    | Byrd(D)[3]; Rockefeller(D)[1]  |
| MS    | Stennis(D); Cochran(R)           | WI    | Proxmire(D)[2]; Kasten(R)[1,2] |
| MO    | Danforth(R)[1]; Bond(R)[1,3]     | WY    | Simpson(R)[1,3]                |

| STATUS OF LEGISLATION OF<br>INTEREST TO LIBRARIANS<br><br>100th Congress, 2nd Session<br>Convened January 25, 1988<br>Adjourned Date: October 22, 1988 | HOUSE         |          |                          |                                   |              | SENATE       |          |                          |                                   |              | FINAL ACTION                       |               |                       |
|--|---------------|----------|--------------------------|-----------------------------------|--------------|--------------|----------|--------------------------|-----------------------------------|--------------|------------------------------------|---------------|-----------------------|
|  | Introduced    | Hearings | Reported by Subcommittee | Comm. Report No. (H. Rept. 100- ) | Floor Action | Introduced   | Hearings | Reported by Subcommittee | Comm. Report No. (S. Rept. 100- ) | Floor Action | Conference Report (H. Rept. 100- ) | Final Passage | Public Law (PL 100- ) |
| Anti-Drug Abuse Act (incl. Child Protection...)  | HR 5210       |          |                          |                                   | X            | HR 5210      |          |                          |                                   | X            | none                               | X             | 690                   |
| Child Protection and Obscenity Enforcement Act   | HR 3889       | X        |                          |                                   |              | S 2033       |          |                          | none                              | X            |                                    |               |                       |
| Competitiveness (new trade bill)   | HR 4848       |          |                          |                                   | X            | S 2558, 2613 |          |                          |                                   | X            | none                               | X             | 418                   |
| Copyright - Berne Convention   | HR 4262       | X        |                          | 609                               | X            | S 1301       | X        | X                        | 352                               | X            | none                               | X             | 568                   |
| Copyright - Computer Programs Rental   | HR 1743       |          |                          |                                   |              | S 2727       |          |                          |                                   |              |                                    |               |                       |
| Copyright - Record Rental  | HR 4310       | X        | X                        | 776                               | X            | S 2201       |          | X                        | 361                               | X            | none                               | X             | 617                   |
| El/Sec Education Programs reauthorization  | HR 5          | X        | X                        | 95                                | X            | S 373        | X        | X                        | 222                               | X            | 567                                | X             | 297                   |
| FBI First Amendment Protection Act   | HR 5369       |          |                          |                                   |              |              |          |                          |                                   |              |                                    |               |                       |
| Intergenerational Library Literacy Act   | HR 5486       |          |                          |                                   |              |              |          |                          |                                   |              |                                    |               |                       |
| Library Improvement Act  |               |          |                          |                                   |              | S 2579       |          |                          |                                   |              |                                    |               |                       |
| LSCA V and VI Extension  | HR 4416       |          |                          | 666                               | X            | HR 4416      |          |                          | none                              | X            | none                               | X             | 569                   |
| Medical Library Assistance Act reauthorization   | S 2889        |          |                          |                                   |              | S 2889       | X        |                          | 363                               | X            |                                    | X             | 607                   |
| National Agricultural Library  | HR 5056       |          |                          | 978                               | X            | S 2138       |          |                          |                                   |              |                                    |               |                       |
| National Book Week, Nov. 28 - Dec. 5, 1988   | HJRes 595     |          |                          | none                              | X            | SJRes 342    |          |                          | none                              | X            | none                               | X             | 635                   |
| NHPRC reauthorization  | HR 3933       | X        | X                        | 533                               | X            | S 1856       | X        |                          | 330                               | X            | none                               | X             | 365                   |
| National Library Card Sign-up Month  | HJRes 549     |          |                          |                                   |              | SJRes 298    |          |                          | none                              | X            |                                    |               |                       |
| National Lib. of Medicine - Biotech. Info. Ctr.  | HR 4502       |          |                          | 993                               |              | S 1966       | X        |                          | 359                               | X            |                                    | X             | 607                   |
| NTIS/NBS authorization   | HR 4417, 5183 | X        |                          | 673                               | X            | S 2701       | X        |                          | 466                               | X            | none                               | X             | 519                   |
| Patent and Trademark Office authorization  | HR 4972       |          |                          | none                              | X            | HR 4972      |          |                          | none                              | X            | none                               | X             | 703                   |
| Pay Equity   | HR 387        | X        | X                        | 914                               | X            | S 552        |          |                          | 301                               |              |                                    |               |                       |
| Permanent Paper resolution   |               |          |                          |                                   |              | SJRes 394    |          |                          |                                   |              |                                    |               |                       |
| Tax Reform Act - Technical Corrections   | HR 4333       |          |                          | 795                               | X            | S 2238       |          |                          | 445                               | X            | 1104                               | X             | 647                   |
| Video (and Library) Privacy Protection Act   | HR 4947       | X        | X                        |                                   | X            | S 2361       | X        | X                        | 599                               | X            | none                               | X             | 618                   |
| WHCLIS II  | HJRes 90      | X        |                          | 121                               | X            | SJRes 26     | X        |                          | 156                               | X            | 765                                | X             | 382                   |
| Year of the Young Reader, 1989   | HJRes 565     |          |                          | none                              | X            | SJRes 315    |          |                          | none                              | X            | none                               | X             | 662                   |
| <u>Appropriations, FY 1989</u>   |               |          |                          |                                   |              |              |          |                          |                                   |              |                                    |               |                       |
| Agriculture  | HR 4784       | X        | X                        | 690                               | X            | HR 4784      | X        | X                        | 389                               | X            | 990                                | X             | 460                   |
| Commerce, State Department   | HR 4782       | X        | X                        | 688                               | X            | HR 4782      | X        | X                        | 388                               | X            | 979                                | X             | 459                   |
| HUD, Independent Agencies  | HR 4800       | X        | X                        | 701                               | X            | HR 4800      | X        | X                        | 401                               | X            | 817                                | X             | 404                   |
| Interior   | HR 4867       | X        | X                        | 713                               | X            | HR 4867      | X        | X                        | 410                               | X            | 862                                | X             | 446                   |
| Labor-HHS-Education  | HR 4783       | X        | X                        | 689                               | X            | HR 4783      | X        | X                        | 399                               | X            | 880                                | X             | 436                   |
| Legislative  | HR 4587       | X        | X                        | 621                               | X            | HR 4587      | X        | X                        | 382                               | X            | 1000                               | X             | 458                   |
| Treasury, Postal   | HR 4775       | X        | X                        | 679                               | X            | HR 4775      | X        | X                        | 387                               | X            | 881                                | X             | 440                   |

For a free copy of bills, reports, laws write: Hse.Doc.Rm., H-226 Capitol, DC 20515; Sen.Doc.Rm., B-04 Hart, DC 20510.

## Presidential Documents

Proclamation 5920 of December 5, 1988

Year of the Young Reader, 1989

By the President of the United States of America

### A Proclamation

Reading is one of the most important activities any child can engage in, and potentially one of the most enjoyable too. For all of us, and especially for youngsters, reading is a key to past, present, and future—a path into virtually limitless treasures of knowledge and inspiration. Reading encourages wonder about the world, broadens awareness of others, and offers clues about the meaning of life. It helps transmit our cultural legacy and fosters inner resources of spirit, intellect, and imagination. Children and young adults need and deserve the gift, joy, and promise of reading, and a year of special national observance in recognition of this truth is most appropriate.

Nurturing a love of reading in children is crucial for their personal growth and well-being and for the continued health and vigor of our communities and country. Now as always, America needs a literate and knowledgeable citizenry fully conversant with and determined to defend our heritage of liberty and learning.

We can all help young readers discover the blessings and the enjoyment that reading offers. Parents can read aloud to their children. Families and schools can make reading materials a familiar part of youngsters' surroundings and can suggest regular visits to libraries. Educators and concerned citizens can redouble their efforts to ensure that students remain in school and that literacy programs for people of all ages are available in their areas. Each of us can give young people the good example of reading ourselves. We can explain the freedom we Americans enjoy to read and write and study as we like. If we do all of these things, we will go a long way toward awakening among every young reader the understanding that reading is a thrilling, lifetime journey into new worlds of adventure, history, heritage, and far frontiers. That will be an inestimable service to our Nation.

The Congress, by Public Law 100-662, has designated 1989 as "Year of the Young Reader" and authorized and requested the President to issue a proclamation in observance of this year.

NOW, THEREFORE, I, RONALD REAGAN, President of the United States of America, do hereby proclaim 1989 as Year of the Young Reader. I call upon parents and educators, librarians and publishers, interested private organizations and businesses, government officials, and all Americans to observe this year with appropriate programs, ceremonies, and activities.

IN WITNESS WHEREOF, I have hereunto set my hand this 5th day of December, in the year of our Lord nineteen hundred and eighty-eight, and of the Independence of the United States of America the two hundred and thirteenth.

