



# WASHINGTON NEWSLETTER



110 MARYLAND AVENUE, N.E. • WASHINGTON, D. C. 20002 • TEL. 202-547-4440, TWX 710-822-1976

ISSN: 0001-1746

Vol. 29

January 31, 1977

No. 1

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### The Ford '78 Budget

On January 17, just three days before the inauguration of Jimmy Carter, President Ford sent his FY 1978 budget to Congress (H.Doc. 95-28), a budget that will be amended by President Carter in the weeks and months ahead. The following brief summary of the Ford library budget for FY 1978 (compared with FY 1977 dollars actually appropriated) is supplemented by the more detailed table attached to this newsletter.

	FY 1977 <u>Approp.</u>	Ford FY'78 <u>Budget</u>
LSCA I (public lib. services)	\$ 56,900,000	\$ 41,749,000
LSCA II (public lib. construction)	-0-	-0-
LSCA III (interlibrary cooperation)	<u>3,337,000</u>	<u>10,000,000</u>
Total LSCA	60,237,000	51,749,000
HEA II-A (college lib. resources)	pending	9,975,000
HEA II-B (training)	"	-0-
HEA II-B (research/demonstrations)	"	-0-
HEA II-C (research libraries)	"	-0-
HEA VI-A (educ. equipment for colleges)	"	-0-
National Commission on Libraries and Information Science	492,575	563,000
ESEA IV-B (school libs. & learning res.)	154,330,000+	154,330,000*
+for 1977-78 school year		*for 1978-79 school year

### White House Conference

Before leaving office, President Ford resubmitted his FY 1977 supplemental budget request to Congress for the full \$3.5 million authorization to carry on the White House Conference on Library and Information Services (WHCOLIS), and he made his 15 appointments to the White House Conference Advisory Committee. Both of these actions were taken on January 17. See Presidential Documents (vol. 13, no. 3), January 20, 1977, p. 83, for a list of President Ford's appointees. A list of the full 28-person advisory committee plus Dr. Burkhardt, chairman of the National Commission on Libraries and Information Science, is attached to this newsletter. The National

Commission is now slated to testify before both House and Senate Appropriations Committees on February 8 on both its own FY 1978 budget request and FY 1977 supplemental funding for the White House Conference.

### Community Development Block Grants

A few more public libraries may be eligible for community development block grant funds as a result of proposed revisions to the basic regulations published in the January 17, 1977 Federal Register, pp. 3291-94. The proposed revisions are aimed at clarifying the rules for determining the eligibility of activities to be carried out under the block grant program authorized by Title I of the Housing and Community Development Act of 1974.

Public Libraries have been eligible for "neighborhood facility" construction funds if they were a branch library, or if they were a central facility in a community under 10,000 in population. Under the clarified rules now being proposed, there is no change to the branch library requirement, but the central facility rule has been broadened so there would be two ways instead of only one that a central facility could qualify: (1) when the unit of general local government is under 10,000 population; or (2) when the unit of general local government is over 10,000 population and locally identified as a single neighborhood or as having no separately identifiable neighborhoods within the unit of general local government.

The key to eligibility of public libraries for construction funds under this program is that they qualify as "neighborhood facilities" as defined in Sec. 570.200 of the regs. The proposed definition of this term is as follows:

Neighborhood facilities of either a single purpose or multipurpose nature which provide health, social, recreational, or similar community services primarily for residents of the area served. For the purposes of this paragraph, the term "neighborhood" means either (A) a location within a unit of general local government locally identified as a neighborhood, community, or district; or (B) an entire unit of general local government which either (1) is under 10,000 population, or (2) is over 10,000 population and is locally identified as a single neighborhood, or as having no identifiable neighborhoods.

Persons interested in this program are urged to review the proposed changes in the regulations and to submit comments as requested on or before February 18, 1977 to: Rules Docket Clerk, Room 10141, Department of Housing and Urban Development, 451 Seventh Street, S.W., Washington, D.C. 20410. See Federal Register of January 17, 1977 for full details.

In addition to the construction funds for which neighborhood facilities (including libraries) may qualify, libraries should also be aware of the public service funds available under Sec. 570.200(a)(8) of the regulations, and projects to remove architectural barriers authorized by Sec. 570.200(a)(5) of the regulations. For these funds, there is no "neighborhood" requirement as there is for the neighborhood facilities construction funds. Libraries wishing to receive community development block grant funds for any of the authorized purposes must convince their local governing officials to include library projects in the overall community plan. These officials make the decisions about how block grant funds are spent.

There has been great confusion as to whether or not libraries are eligible for block grant funds under the HUD regulations. Any library experiencing difficulty with HUD officials over eligibility is urged to notify the ALA Washington Office. We cannot help if a local government decides not to fund a library project, but we

can perhaps help if a local or regional HUD official states that libraries are not eligible for the funds. Please notify us if the latter situation occurs.

### Telecommunications Demonstrations

HEW's Office of Telecommunications Policy announced a new telecommunications demonstration grant program in the January 24, 1977 Federal Register, pp. 4135-37. This is not the time to submit applications for grant awards, but it is the time for librarians interested in telecommunications to review the proposed regulations published in the Federal Register, and to submit comments to HEW if need be. The deadline for submission of comments on the draft regs is March 10, 1977.

Final regulations will be issued later this spring, and then a solicitation of awards will be published in Commerce Business Daily which will describe specific application requirements. HEW urges prospective applicants to wait until the final regs are available before undertaking extensive development of proposals. However, prospective applicants may base initial planning on the criteria described in the proposed regs.

Public and private nonprofit agencies, organizations, and institutions are eligible applicants for this grant program. According to the draft regs, HEW plans to award grants to support the planning, development, and acquisition or leasing of facilities and equipment for demonstration projects using nonbroadcast telecommunications for the transmission, distribution, and delivery of health, education, and social service information.

"Nonbroadcast telecommunications facilities" includes, but is not limited to cable television systems, communications satellite systems and related terminal equipment, and other methods of transmitting, emitting, or receiving images and sounds or intelligence by means of wire, radio, optical, electromagnetic, and other means (including nonbroadcast utilization of telecommunications equipment normally associated with broadcasting use).

This is a new program created by Congress last year as part of the Educational Broadcasting Facilities and Telecommunications Demonstration Act of 1976 (PL 94-309). Congress authorized only \$1 million for the demonstration program for one year only. It is expected that Congress will review the year's performance and then amend and extend the demonstration grants for additional years. The full \$1 million was appropriated for fiscal year 1977 and will be available for grant awards later in the year.

### Public Works

Hearings began January 27 in the House Subcommittee on Economic Development chaired by Rep. Robert A. Roe (D-NJ) on a bill (HR 11) to extend the expiring Public Works Employment Act (PL 94-369). There is great dissatisfaction over the formula by which these funds were made available in FY 1977, with urban mayors particularly feeling the cities did not receive their share. Of the \$2 billion appropriated for FY 1977, some \$47.5 million went to 51 library construction projects in 26 states and Puerto Rico.

### LSCA Extension

The House Subcommittee on Select Education, which is chaired by Rep. John Brademas (D-IN), plans to hold a one-day hearing on LSCA extension February 16. On the Senate side, no hearing date has yet been scheduled by the Senate Education Subcommittee chaired by Sen. Claiborne Pell (D-RI). It may be March before the Senate subcommittee begins to move on LSCA extension. Last year, the House passed a 5-year

LSCA extension bill in February, but the measure died at the close of the 94th Congress for lack of action in the Senate. At that time, however, Sen. Pell stated his intention to consider LSCA early in the 95th Congress.

#### Humanities Challenge Grants

In mid-January, the National Endowment for the Humanities announced its new program of challenge grants authorized by PL 94-462. Eligible applicants are non-profit humanities organizations, including educational institutions, libraries, museums, historical societies, film/television production centers, advanced study centers, research organizations, scholarly societies and presses, and consortia of such groups.

These are matching grants -- one federal dollar for every three nonfederal dollars an eligible institution can raise. Examples of possible use of challenge grants include but are not limited to the following: (1) general operating expenses, (2) defraying operating deficits, (3) renovation of facilities (4) acquisition of equipment and materials, (5) maintenance, preservation, and conservation of collections, (6) improved planning, evaluation, and automated data systems, (7) design and conducting of development and fund-raising efforts, (8) new or expanded programming and services, (9) increased community-oriented information and outreach programs, (10) establishment of inter-institutional programs for resource-sharing and joint administrative purposes, and (11) special bicentennial projects. For the bicentennial projects, the matching requirement may be waived in certain circumstances.

For more information on this new program, contact: NEH Challenge Grants, National Endowment for the Humanities, Washington, D.C. 20506. Tel: 202-382-5721.

#### Consumers' Education Grants

The U.S. Office of Education has announced a March 10, 1977 deadline for receipt of applications for its Consumers' Education Grant Program. FY 1977 appropriations for this program are \$3,135,000. Last year, 66 grants were made in 33 states, ranging from a low of \$4,440 to a high of \$130,000. The average was slightly more than \$44,000. Just over half the grant recipients were traditional educational agencies -- local school systems, state agencies, and institutions of higher education, including community colleges. The rest were public or private non-profit agencies, many of these community based. Libraries are specifically mentioned in the law as eligible applicants for this program.

#### Attachments:

Table of Funds  
WHCOLIS Advisory Committee  
House Appropriations Committee List

FUNDS FOR LIBRARY AND RELATED PROGRAMS

<u>Library Programs</u>	<u>FY 1977</u> <u>Appropriation</u>	<u>FY 1978</u> <u>Authorization</u>	<u>Ford FY '78</u> <u>Budget</u>
White Hse. Conf. on Lib. & Info. Serv.	pending	\$ 3,500,000	\$ 3,500,000 <sup>1</sup>
Library Services & Construction Act	\$ 60,237,000	Needs new auth.	51,749,000
Title I - Library Services	56,900,000	"	41,749,000
II - Public Library Construction	-0-	"	-0-
III - Interlibrary Cooperation	3,337,000	"	10,000,000
Elementary & Secondary Educ. Act (ESEA)			
Title IV-B - Libraries & Learn. Resources	154,330,000 <sup>2</sup>	Necessary sums	154,330,000 <sup>2</sup>
Higher Education Act (HEA) Title II			
Title II-A - College Library Resources	deferred	80,500,000	9,975,000
II-B - Library Training	"	23,000,000	-0-
II-B - Lib. Research/Demonstrations	"	11,500,000	-0-
II-C - Research Libraries	pending	15,000,000	-0-
Title VI-A - Undergrad. Educ. Equipment	deferred	70,000,000	-0-
Library of Congress (LC)	137,895,200	2 USC 131-167	173,627,200
LC National Prog. Acquis. & Cataloging	10,767,497	2 USC 131-167	11,185,245
National Library of Medicine (NLM)	27,234,000	40 USC 275	28,759,000
Medical Library Assistance Act	8,000,000	Needs new auth.	7,987,000
Nat'l. Comm. Libs. & Info. Sci. (NCLIS)	492,575	750,000	563,000
GPO Superintendent of Documents	47,188,400	44 USC 301	49,602,000
<u>Library-Related Programs</u>			
ESEA Title I - Educ. Deprived Children	2,285,000,000 <sup>2</sup>	Formula-based	2,285,000,000 <sup>2</sup>
IV-C - Educ. Innov. & Support	194,000,000 <sup>2</sup>	Necessary sums	194,000,000 <sup>2</sup>
VII - Bilingual Education	115,000,000	160,000,000	90,000,000
VIII - State Equalization	10,500,000	Formula-based	-0-
IX - Ethnic Heritage	2,300,000 <sup>2</sup>	15,000,000	1,800,000 <sup>2</sup>
Educ. Handicap. Children (State grants)	315,000,000 <sup>2</sup>	Formula-based	315,000,000 <sup>2</sup>
Metric Education	2,090,000	10,000,000	1,875,000
Gifted & Talented Children	2,560,000	12,250,000	2,560,000
Women's Educational Equity	7,270,000	30,000,000	8,085,000
Consumer Education	3,135,000	15,000,000	2,660,000
Community Education	3,553,000	17,000,000	3,553,000
Right to Read	26,000,000	144,200,000	12,000,000
Educ. Broadcasting Facilities	14,000,000	30,000,000	7,000,000
Telecommunications Demonstrations	1,000,000 <sup>3</sup>	Needs new auth.	-0-
Corporation for Public Broadcasting	103,000,000 <sup>2</sup>	160,000,000	115,000,000 <sup>4</sup>
Adult Education Act	80,500,000 <sup>2</sup>	200,000,000	80,500,000 <sup>2</sup>
HEA Title I-A - Community Serv. & Cont. Ed.	deferred	40,000,000	-0-
I-B - Lifelong Learning	"	30,000,000	-0-
III - Developing Institutions	"	120,000,000	110,000,000
NDEA Title VI - Language Development	"	75,000,000	8,640,000
Nat'l. Ctr. for Educ. Statistics (program)	13,000,000	30,000,000	15,940,000
Postsecondary Educ. Improvement Fund	deferred	75,000,000	14,500,000
Indian Education Act	44,933,000	Formula-based	45,087,000
Nat'l. Endowment for Humanities (NEH)	77,500,000	105,000,000	85,500,000
Nat'l. Endowment for Arts (NEA)	77,500,000	105,000,000	87,000,000
NEH & NEA Matching Grants	14,500,000	25,000,000	15,000,000
NEH & NEA Challenge Grants	pending	36,000,000	36,000,000
Nat'l. Sci. Fdn. - Sci. Info. Activities	5,000,000	Needs new auth.	5,000,000

<sup>1</sup> FY 1977 supplemental appropriation request.

<sup>2</sup> Advance funding for the following fiscal year.

<sup>3</sup> CPB also received advance funding:

<sup>4</sup> \$107,150,000 for '78; \$120,200,000 for '79.

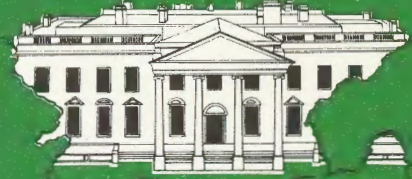
<sup>4</sup> Authorization and budget figures for FY 1980.



Public Law 93-568  
93rd Congress, S.J. Res. 40  
December 31, 1974

## Joint Resolution

To authorize and request the President to call a White House Conference on Library and Information Services not later than 1978, and for other purposes.



### WHITE HOUSE CONFERENCE ON LIBRARY AND INFORMATION SERVICES

PL 93-568 specifies that the National Commission on Libraries and Information Science will plan and conduct the White House Conference, and a 28-member advisory committee is to be appointed to assist and advise the Commission. The advisory committee is to be composed of:

- five persons appointed by the President Pro Tempore of the Senate
- five persons appointed by the Speaker of the House
- at least three members of the National Commission appointed by the chairman
- no more than fifteen persons appointed by the President of the United States

The following persons have been appointed to serve on the Advisory Committee:

John H.M. Chen, Dean, Library and Learning Resources, Alabama State University, Montgomery, Alabama;

Walter W. Curley, President, Gaylord, Inc., Syracuse, New York;

Ann Heidbreder Eastman, Director of Administration, Chatham College, Pittsburgh, Pennsylvania;

Oscar E. Everhardt, Librarian, Miami Beach Public Library, Miami Beach, Florida;

The Honorable William D. Ford, U.S. Representative from Michigan;

Marian G. Gallagher, Professor of Law and Law Librarian, University of Washington, Seattle, Washington;

Dave G. Gergen, Former Director, White House Communication; Former Special Consultant to the President, McLean, Virginia;

Donald T. Gibbs, Librarian, Newport Public Library, Newport, Rhode Island;

Esther Mae Henke, Associate Director for Library Services, Oklahoma Department of Libraries, Oklahoma City, Oklahoma;

Alice Ihrig, Member, American Library Association Executive Board, Library Consultant, Oak Lawn, Illinois;

The Honorable Jacob Javits, U.S. Senator from New York;

Kenneth Jernigan, Director, Iowa Commission for the Blind, President of the National Federation for the Blind;

Louis A. Lerner, Publisher, Lerner Home Newspapers, Chicago, Illinois;

Samuel Jackson Martz, Chairman of the Board, Memorial Bibles International, Inc., and Chairman of World Research, Inc., Nashville, Tennessee

Michael Arthur McCarroll, Director of Lexington Books, a Division of D.C. Heath,  
Lexington, Massachusetts;

Bessie Boehm Moore, Coordinator, Economic and Environmental Education, State Department of Education, Little Rock, Arkansas;

Agnes M. Myers, Librarian, Loretto Heights College Library, Denver, Colorado;

Edwin B. Parker, Institute for Communication Research, Stanford University, Stanford, California;

J.C. Redd, Businessman from Jackson, Mississippi;

Elizabeth F. Ruffner, Chairman, City-County Library Board, Prescott, Arizona;

Gene Shalit of New York City, Panelist on NBC's Today Show;

John T. Short, Past President, American Library Trustee Association, Avon, Connecticut;

Joseph F. Shubert, State Librarian, Columbus, Ohio;

Jeanne Hurley Simon, Former Member of Illinois Assembly, Carbondale, Illinois;

Margaret Warden, State Senator and Library Trustee, Great Falls, Montana;

Martha S. Williams, Communications Arts, Fochs Middle School, Board of Education, Detroit, Michigan;

John E. Velde, Jr., Businessman, Hollywood, California;

Virginia Young, Chairman, Missouri Coordinating Board for Higher Education, Columbia, Missouri; and

Frederick Burkhardt, President-emeritus, American Council of Learned Societies, Chairman, National Commission on Libraries and Information Science; serves as Chairman of the advisory committee.

U. S. HOUSE OF REPRESENTATIVES

Committee on Appropriations

95th Congress

1st Session

George H. Mahon (D.-Tex.), Chairman

DEMOCRATS

Jamie L. Whitten, Mississippi  
Robert L.F. Sikes, Florida  
Edward P. Boland, Massachusetts  
William H. Natcher, Kentucky  
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Tom Steed, Oklahoma  
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Edward R. Roybal, California  
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Gunn McKay, Utah  
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Bill D. Burlison, Missouri  
Bill Alexander, Arkansas  
Edward I. Kock, New York  
Yvonne Brathwaite Burke, California  
John P. Murtha, Pennsylvania  
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Robert Duncan, Oregon  
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Norman D. Dicks, Washington

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Clair W. Burgener, California  
George M. O'Brien, Illinois  
Virginia Smith, Nebraska

American Library Association  
Washington Office  
January 27, 1977

(See over for Labor-HEW Appropriations  
Subcommittee and Legislative Appropria-  
tions Subcommittee.)



Labor-HEW Appropriations Subcommittee

Daniel J. Flood (D.-Pa.), Chairman

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Legislative Appropriations Subcommittee

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January 27, 1977