The Ford '78 Budget

On January 17, just three days before the inauguration of Jimmy Carter, President Ford sent his FY 1978 budget to Congress (H.Doc. 95-28), a budget that will be amended by President Carter in the weeks and months ahead. The following brief summary of the Ford library budget for FY 1978 (compared with FY 1977 dollars actually appropriated) is supplemented by the more detailed table attached to this newsletter.

<table>
<thead>
<tr>
<th></th>
<th>FY 1977</th>
<th>Ford FY'78</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Approp.</td>
<td>Budget</td>
</tr>
<tr>
<td>LSCA I (public lib. services)</td>
<td>$ 56,900,000</td>
<td>$ 41,749,000</td>
</tr>
<tr>
<td>LSCA II (public lib. construction)</td>
<td>-0-</td>
<td>-0-</td>
</tr>
<tr>
<td>LSCA III (interlibrary cooperation)</td>
<td>3,337,000</td>
<td>10,000,000</td>
</tr>
<tr>
<td>Total LSCA</td>
<td>60,237,000</td>
<td>51,749,000</td>
</tr>
<tr>
<td>HEA II-A (college lib. resources)</td>
<td>pending</td>
<td>9,975,000</td>
</tr>
<tr>
<td>HEA II-B (training)</td>
<td>&quot;</td>
<td>-0-</td>
</tr>
<tr>
<td>HEA II-B (research/demonstrations)</td>
<td>&quot;</td>
<td>-0-</td>
</tr>
<tr>
<td>HEA II-C (research libraries)</td>
<td>&quot;</td>
<td>-0-</td>
</tr>
<tr>
<td>HEA VI-A (educ. equipment for colleges)</td>
<td>&quot;</td>
<td>-0-</td>
</tr>
<tr>
<td>National Commission on Libraries and Information Science</td>
<td>492,575</td>
<td>563,000</td>
</tr>
<tr>
<td>ESEA IV-B (school libs. &amp; learning res.)</td>
<td>154,330,000+</td>
<td>154,330,000*</td>
</tr>
</tbody>
</table>
+for 1977-78 school year | *for 1978-79 school year     |

White House Conference

Before leaving office, President Ford resubmitted his FY 1977 supplemental budget request to Congress for the full $3.5 million authorization to carry on the White House Conference on Library and Information Services (WHCOLIS), and he made his 15 appointments to the White House Conference Advisory Committee. Both of these actions were taken on January 17. See Presidential Documents (vol. 13, no. 3), January 20, 1977, p. 83, for a list of President Ford's appointees. A list of the full 28-person advisory committee plus Dr. Burkhardt, chairman of the National Commission on Libraries and Information Science, is attached to this newsletter. The National
Commission is now slated to testify before both House and Senate Appropriations Com-
mittees on February 8 on both its own FY 1978 budget request and FY 1977 supplemental
funding for the White House Conference.

Community Development Block Grants

A few more public libraries may be eligible for community development block
grant funds as a result of proposed revisions to the basic regulations published in
the January 17, 1977 Federal Register, pp. 3291-94. The proposed revisions are aimed
at clarifying the rules for determining the eligibility of activities to be carried
out under the block grant program authorized by Title I of the Housing and Community

Public Libraries have been eligible for "neighborhood facility" construction
funds if they were a branch library, or if they were a central facility in a commu-
nity under 10,000 in population. Under the clarified rules now being proposed, there
is no change to the branch library requirement, but the central facility rule has
been broadened so there would be two ways instead of only one that a central facility
could qualify: (1) when the unit of general local government is under 10,000 popu-
lation; or (2) when the unit of general local government is over 10,000 population and
locally identified as a single neighborhood or as having no separately identifiable
neighborhoods within the unit of general local government.

The key to eligibility of public libraries for construction funds under this
program is that they qualify as "neighborhood facilities" as defined in Sec. 570.200
of the regs. The proposed definition of this term is as follows:

Neighborhood facilities of either a single purpose or multipurpose
nature which provide health, social, recreational, or similar com-
munity services primarily for residents of the area served. For
the purposes of this paragraph, the term "neighborhood" means
either (A) a location within a unit of general local government
locally identified as a neighborhood, community, or district; or
(B) an entire unit of general local government which either (1) is
under 10,000 population, or (2) is over 10,000 population and is
locally identified as a single neighborhood, or as having no iden-
tifiable neighborhoods.

Persons interested in this program are urged to review the proposed changes in
the regulations and to submit comments as requested on or before February 18, 1977
to: Rules Docket Clerk, Room 10141, Department of Housing and Urban Development, 451
Seventh Street, S.W., Washington, D.C. 20410. See Federal Register of January 17,
1977 for full details.

In addition to the construction funds for which neighborhood facilities (in-
cluding libraries) may qualify, libraries should also be aware of the public service
funds available under Sec. 570.200(a)(8) of the regulations, and projects to remove
architectural barriers authorized by Sec. 570.200(a)(5) of the regulations. For
these funds, there is no "neighborhood" requirement as there is for the neighborhood
facilities construction funds. Libraries wishing to receive community development
block grant funds for any of the authorized purposes must convince their local gov-
erning officials to include library projects in the overall community plan. These
officials make the decisions about how block grant funds are spent.

There has been great confusion as to whether or not libraries are eligible for
block grant funds under the HUD regulations. Any library experiencing difficulty
with HUD officials over eligibility is urged to notify the ALA Washington Office.
We cannot help if a local government decides not to fund a library project, but we
can perhaps help if a local or regional HUD official states that libraries are not eligible for the funds. Please notify us if the latter situation occurs.

Telecommunications Demonstrations

HEW's Office of Telecommunications Policy announced a new telecommunications demonstration grant program in the January 24, 1977 Federal Register, pp. 4135-37. This is not the time to submit applications for grant awards, but it is the time for librarians interested in telecommunications to review the proposed regulations published in the Federal Register, and to submit comments to HEW if need be. The deadline for submission of comments on the draft regs is March 10, 1977.

Final regulations will be issued later this spring, and then a solicitation of awards will be published in Commerce Business Daily which will describe specific application requirements. HEW urges prospective applicants to wait until the final regs are available before undertaking extensive development of proposals. However, prospective applicants may base initial planning on the criteria described in the proposed regs.

Public and private nonprofit agencies, organizations, and institutions are eligible applicants for this grant program. According to the draft regs, HEW plans to award grants to support the planning, development, and acquisition or leasing of facilities and equipment for demonstration projects using nonbroadcast telecommunications for the transmission, distribution, and delivery of health, education, and social service information.

"Nonbroadcast telecommunications facilities" includes, but is not limited to cable television systems, communications satellite systems and related terminal equipment, and other methods of transmitting, emitting, or receiving images and sounds or intelligence by means of wire, radio, optical, electromagnetic, and other means (including nonbroadcast utilization of telecommunications equipment normally associated with broadcasting use).

This is a new program created by Congress last year as part of the Educational Broadcasting Facilities and Telecommunications Demonstration Act of 1976 (PL 94-309). Congress authorized only $1 million for the demonstration program for one year only. It is expected that Congress will review the year's performance and then amend and extend the demonstration grants for additional years. The full $1 million was appropriated for fiscal year 1977 and will be available for grant awards later in the year.

Public Works

Hearings began January 27 in the House Subcommittee on Economic Development chaired by Rep. Robert A. Roe (D-NJ) on a bill (HR 11) to extend the expiring Public Works Employment Act (PL 94-369). There is great dissatisfaction over the formula by which these funds were made available in FY 1977, with urban mayors particularly feeling the cities did not receive their share. Of the $2 billion appropriated for FY 1977, some $47.5 million went to 51 library construction projects in 26 states and Puerto Rico.

LSCA Extension

The House Subcommittee on Select Education, which is chaired by Rep. John Brademas (D-IN), plans to hold a one-day hearing on LSCA extension February 16. On the Senate side, no hearing date has yet been scheduled by the Senate Education Subcommittee chaired by Sen. Claiborne Pell (D-RI). It may be March before the Senate subcommittee begins to move on LSCA extension. Last year, the House passed a 5-year
LSCA extension bill in February, but the measure died at the close of the 94th Congress for lack of action in the Senate. At that time, however, Sen. Pell stated his intention to consider LSCA early in the 95th Congress.

Humanities Challenge Grants

In mid-January, the National Endowment for the Humanities announced its new program of challenge grants authorized by PL 94-462. Eligible applicants are non-profit humanities organizations, including educational institutions, libraries, museums, historical societies, film/television production centers, advanced study centers, research organizations, scholarly societies and presses, and consortia of such groups.

These are matching grants -- one federal dollar for every three nonfederal dollars an eligible institution can raise. Examples of possible use of challenge grants include but are not limited to the following: (1) general operating expenses, (2) defraying operating deficits, (3) renovation of facilities, (4) acquisition of equipment and materials, (5) maintenance, preservation, and conservation of collections, (6) improved planning, evaluation, and automated data systems, (7) design and conducting of development and fund-raising efforts, (8) new or expanded programming and services, (9) increased community-oriented information and outreach programs, (10) establishment of inter-institutional programs for resource-sharing and joint administrative purposes, and (11) special bicentennial projects. For the bicentennial projects, the matching requirement may be waived in certain circumstances.

For more information on this new program, contact: NEH Challenge Grants, National Endowment for the Humanities, Washington, D.C. 20506. Tel: 202-382-5721.

Consumers' Education Grants

The U.S. Office of Education has announced a March 10, 1977 deadline for receipt of applications for its Consumers' Education Grant Program. FY 1977 appropriations for this program are $3,135,000. Last year, 66 grants were made in 33 states, ranging from a low of $4,440 to a high of $130,000. The average was slightly more than $44,000. Just over half the grant recipients were traditional educational agencies -- local school systems, state agencies, and institutions of higher education, including community colleges. The rest were public or private non-profit agencies, many of these community based. Libraries are specifically mentioned in the law as eligible applicants for this program.

Attachments:
Table of Funds
WHCOLIS Advisory Committee
House Appropriations Committee List
### FUNDS FOR LIBRARY AND RELATED PROGRAMS

#### Library Programs

<table>
<thead>
<tr>
<th>Program</th>
<th>FY 1977 Appropriation</th>
<th>FY 1978 Authorization</th>
<th>Ford FY '78 Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>White Hse. Conf. on Lib. &amp; Info. Serv.</td>
<td>pending</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Library Services &amp; Construction Act</td>
<td>$60,237,000</td>
<td>Needs new auth.</td>
<td>$3,500,000</td>
</tr>
<tr>
<td>Title I - Library Services</td>
<td>$56,900,000</td>
<td>&quot;</td>
<td>$51,749,000</td>
</tr>
<tr>
<td>II - Public Library Construction</td>
<td>&quot;</td>
<td>&quot;</td>
<td>$41,749,000</td>
</tr>
<tr>
<td>III - Interlibrary Cooperation</td>
<td>$3,337,000</td>
<td>&quot;</td>
<td>$10,000,000</td>
</tr>
<tr>
<td>Elementary &amp; Secondary Educ. Act (ESEA)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Title IV-B - Libraries &amp; Learn. Resources</td>
<td>154,330,000^2</td>
<td>Necessary sums</td>
<td>154,330,000^2</td>
</tr>
<tr>
<td>Higher Education Act (HEA) Title II</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Title II-A - College Library Resources</td>
<td>deferred</td>
<td>80,500,000</td>
<td>9,975,000</td>
</tr>
<tr>
<td>II-B - Library Training</td>
<td>&quot;</td>
<td>23,000,000</td>
<td>&quot;</td>
</tr>
<tr>
<td>II-B - Lib. Research/Demonstrations</td>
<td>&quot;</td>
<td>11,500,000</td>
<td>&quot;</td>
</tr>
<tr>
<td>II-C - Research Libraries</td>
<td>pending</td>
<td>.15,000,000</td>
<td>&quot;</td>
</tr>
<tr>
<td>Title VI-A - Undergrad. Educ. Equipment</td>
<td>deferred</td>
<td>70,000,000</td>
<td>&quot;</td>
</tr>
<tr>
<td>Library of Congress (LC)</td>
<td>137,895,200</td>
<td>2 USC 131-167</td>
<td>173,627,200</td>
</tr>
<tr>
<td>LC National Prog. Acquis. &amp; Cataloging</td>
<td>10,767,497</td>
<td>2 USC 131-167</td>
<td>11,185,245</td>
</tr>
<tr>
<td>National Library of Medicine (NLM)</td>
<td>27,234,000</td>
<td>40 USC 275</td>
<td>28,759,000</td>
</tr>
<tr>
<td>Medical Library Assistance Act</td>
<td>8,000,000</td>
<td>Needs new auth.</td>
<td>7,987,000</td>
</tr>
<tr>
<td>Nat'l. Comm. Libs. &amp; Info. Sci. (NCLIS)</td>
<td>492,575</td>
<td>750,000</td>
<td>563,000</td>
</tr>
<tr>
<td>GPO Superintendent of Documents</td>
<td>47,188,400</td>
<td>.44 USC 301</td>
<td>49,602,000</td>
</tr>
</tbody>
</table>

#### Library-Related Programs

<table>
<thead>
<tr>
<th>Program</th>
<th>FY 1977 Appropriation</th>
<th>FY 1978 Authorization</th>
<th>Ford FY '78 Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>ESEA Title I - Educ. Deprived Children</td>
<td>2,285,000,000^2</td>
<td>Formula-based</td>
<td>2,285,000,000^2</td>
</tr>
<tr>
<td>IV-C - Educ. Innov. &amp; Support</td>
<td>194,000,000</td>
<td>Necessary sums</td>
<td>194,000,000</td>
</tr>
<tr>
<td>VII - Bilingual Education</td>
<td>115,000,000</td>
<td>160,000,000</td>
<td>90,000,000</td>
</tr>
<tr>
<td>VIII - State Equalization</td>
<td>10,500,000</td>
<td>Formula-based</td>
<td>&quot;</td>
</tr>
<tr>
<td>IX - Ethnic Heritage</td>
<td>2,300,000</td>
<td>15,000,000</td>
<td>1,800,000</td>
</tr>
<tr>
<td>Educ. Handicap. Children (State grants)</td>
<td>315,000,000^2</td>
<td>Formula-based</td>
<td>315,000,000^2</td>
</tr>
<tr>
<td>Metric Education</td>
<td>2,090,000</td>
<td>10,000,000</td>
<td>1,875,000</td>
</tr>
<tr>
<td>Gifted &amp; Talented Children</td>
<td>2,560,000</td>
<td>12,250,000</td>
<td>2,560,000</td>
</tr>
<tr>
<td>Women's Educational Equity</td>
<td>7,270,000</td>
<td>30,000,000</td>
<td>8,085,000</td>
</tr>
<tr>
<td>Consumer Education</td>
<td>3,135,000</td>
<td>15,000,000</td>
<td>2,660,000</td>
</tr>
<tr>
<td>Community Education</td>
<td>3,553,000</td>
<td>17,000,000</td>
<td>3,553,000</td>
</tr>
<tr>
<td>Right to Read</td>
<td>26,000,000</td>
<td>144,200,000</td>
<td>12,000,000</td>
</tr>
<tr>
<td>Educ. Broadcasting Facilities</td>
<td>14,000,000</td>
<td>30,000,000</td>
<td>7,000,000</td>
</tr>
<tr>
<td>Telecommunications Demonstrations</td>
<td>1,000,000</td>
<td>Needs new auth.</td>
<td>&quot;</td>
</tr>
<tr>
<td>Corporation for Public Broadcasting</td>
<td>103,000,000^2</td>
<td>160,000,000</td>
<td>115,000,000^4</td>
</tr>
<tr>
<td>Adult Education Act</td>
<td>80,500,000^2</td>
<td>200,000,000</td>
<td>80,500,000^2</td>
</tr>
<tr>
<td>HEA Title I-A - Community Serv. &amp; Cont. Ed.</td>
<td>deferred</td>
<td>40,000,000</td>
<td>&quot;</td>
</tr>
<tr>
<td>I-B - Lifelong Learning</td>
<td>&quot;</td>
<td>30,000,000</td>
<td>&quot;</td>
</tr>
<tr>
<td>III - Developing Institutions</td>
<td>&quot;</td>
<td>120,000,000</td>
<td>110,000,000</td>
</tr>
<tr>
<td>NDEA Title VI - Language Development</td>
<td>&quot;</td>
<td>75,000,000</td>
<td>8,640,000</td>
</tr>
<tr>
<td>Nat'l. Ctr. for Educ. Statistics (program)</td>
<td>13,000,000</td>
<td>30,000,000</td>
<td>15,920,000</td>
</tr>
<tr>
<td>Postsecondary Educ. Improvement Fund</td>
<td>deferred</td>
<td>75,000,000</td>
<td>14,500,000</td>
</tr>
<tr>
<td>Indian Education Act</td>
<td>44,933,000</td>
<td>Formula-based</td>
<td>45,087,000</td>
</tr>
<tr>
<td>Nat'l. Endowment for Humanities (NEH)</td>
<td>77,500,000</td>
<td>105,000,000</td>
<td>85,500,000</td>
</tr>
<tr>
<td>Nat'l. Endowment for Arts (NEA)</td>
<td>77,500,000</td>
<td>105,000,000</td>
<td>87,000,000</td>
</tr>
<tr>
<td>NEH &amp; NEA Matching Grants</td>
<td>14,500,000</td>
<td>25,000,000</td>
<td>15,000,000</td>
</tr>
<tr>
<td>NEH &amp; NEA Challenge Grants</td>
<td>pending</td>
<td>36,000,000</td>
<td>36,000,000</td>
</tr>
<tr>
<td>Nat'l. Sci. Fdn. - Sci. Info. Activities</td>
<td>5,000,000</td>
<td>Needs new auth.</td>
<td>5,000,000</td>
</tr>
</tbody>
</table>

1. FY 1977 supplemental appropriation request.
2. Advance funding for the following fiscal year.
3. CPB also received advance funding: $107,150,000 for '78; $120,200,000 for '79.

ALA Washington Office
January 1977
PL 93-568 specifies that the National Commission on Libraries and Information Science will plan and conduct the White House Conference, and a 28-member advisory committee is to be appointed to assist and advise the Commission. The advisory committee is to be composed of:

- five persons appointed by the President Pro Tempore of the Senate
- five persons appointed by the Speaker of the House
- at least three members of the National Commission appointed by the chairman
- no more than fifteen persons appointed by the President of the United States

The following persons have been appointed to serve on the Advisory Committee:

John H.M. Chen, Dean, Library and Learning Resources, Alabama State University, Montgomery, Alabama;

Walter W. Curley, President, Gaylord, Inc., Syracuse, New York;

Ann Heidbreder Eastman, Director of Administration, Chatham College, Pittsburgh, Pennsylvania;

Oscar E. Everhardt, Librarian, Miami Beach Public Library, Miami Beach, Florida;

The Honorable William D. Ford, U.S. Representative from Michigan;

Marian G. Gallagher, Professor of Law and Law Librarian, University of Washington, Seattle, Washington;

Dave G. Gergen, Former Director, White House Communication; Former Special Consultant to the President, McLean, Virginia;

Donald T. Gibbs, Librarian, Newport Public Library, Newport, Rhode Island;

Esther Mae Henke, Associate Director for Library Services, Oklahoma Department of Libraries, Oklahoma City, Oklahoma;

Alice Ihrig, Member, American Library Association Executive Board, Library Consultant, Oak Lawn, Illinois;

The Honorable Jacob Javits, U.S. Senator from New York;

Kenneth Jernigan, Director, Iowa Commission for the Blind, President of the National Federation for the Blind;

Louis A. Lerner, Publisher, Lerner Home Newspapers, Chicago, Illinois;

Michael Arthur McCarroll, Director of Lexington Books, a Division of D.C. Heath, Lexington, Massachusetts;

Bessie Boehm Moore, Coordinator, Economic and Environmental Education, State Department of Education, Little Rock, Arkansas;

Agnes M. Myers, Librarian, Loretto Heights College Library, Denver, Colorado;

Edwin B. Parker, Institute for Communication Research, Stanford University, Stanford, California;

J.C. Redd, Businessman from Jackson, Mississippi;

Elizabeth F. Ruffner, Chairman, City-County Library Board, Prescott, Arizona;

Gene Shalit of New York City, Panelist on NBC's Today Show;

John T. Short, Past President, American Library Trustee Association, Avon, Connecticut;

Joseph F. Shubert, State Librarian, Columbus, Ohio;

Jeanne Hurley Simon, Former Member of Illinois Assembly, Carbondale, Illinois;

Margaret Warden, State Senator and Library Trustee, Great Falls, Montana;

Martha S. Williams, Communications Arts, Fochs Middle School, Board of Education, Detroit, Michigan;

John E. Velde, Jr., Businessman, Hollywood, California;

Virginia Young, Chairman, Missouri Coordinating Board for Higher Education, Columbia, Missouri; and

Frederick Burkhardt, President-emeritus, American Council of Learned Societies, Chairman, National Commission on Libraries and Information Science; serves as Chairman of the advisory committee.
American Library Association
Washington Office
January 27, 1977

(See over for Labor-HEW Appropriations Subcommittee and Legislative Appropriations Subcommittee.)
Labor-HEW Appropriations Subcommittee

Daniel J. Flood (D.-Pa.), Chairman

DEMOCRATS

William H. Natcher, Kentucky
Neal Smith, Iowa
Edward J. Patten, New Jersey
David R. Obey, Wisconsin
Edward R. Roybal, California
Louis Stokes, Ohio
Joseph D. Early, Massachusetts

REPUBLICANS

Robert H. Michel, Illinois
Silvio O. Conte, Massachusetts
George M. O'Brien, Illinois

Legislative Appropriations Subcommittee

George E. Shipley, (D-Ill.), Chairman

DEMOCRATS

Robert N. Giaimo, Connecticut
John J. McFall, California
John P. Murtha, Pennsylvania
Bob Traxler, Michigan
Adam Benjamin, Jr., Indiana

REPUBLICANS

Lawrence Coughlin, Pennsylvania
Elford A. Cederberg, Michigan
William L. Armstrong, Colorado

January 27, 1977